



Food and Agriculture
Organization of the
United Nations



Indian Ocean Tuna Commission
Commission des Thons de l'Océan Indien

iotc ctoi

IOTC-2025-S29-fCR08 (Final)-Indonesia [E]

2025 **Final** Compliance Report for: Indonesia

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Notes:

Requirements that do not apply to the CPC (by exclusion) are not included in the PDF version of this report.

Acronyms and definitions can be consulted [on the last page](#) of the Compliance Report.

Req. n°	Source (para n°) (year)	Information required	Deadline	Current status	Observations	CPC remarks	CPC Follow-up and/or Remedial actions/CoC-COM Rec(s)
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1. Implementation obligations

2. Management Standards

2.10-b	Res. 23/01 (7) (2024)	Marking AFADs	23/1/2025	P/C	Received 22.01.2025. Has declared: AFAD partially marked. LEG: YES - Minister of Marine Affairs and Fisheries Regulation No. 36/2023 concerning placement of fishing gear and fishing aid in measured fishing zones and state fishery management areas of the Republic of Indonesia . SP: YES - Provided & described for i) ii) iii). OBS: Has declared "Indonesia is currently still in the stage of socializing national regulations regarding FADs to relevant stakeholders, especially Provincial/District/City Services, and said that Indonesia needs time to be able to fully implement the AFAD Resolution (especially in terms of AFAD data collection)".	-	Actions proposed by the CPC Socializing national regulations regarding FADs to relevant stakeholders, especially Provincial/District/City Services and business actors in order to improve their awareness as well as their knowledge on the FADs provisions.
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2.11-c	Res 23/01 (8, 9, 12, 13, 14, 15) (2024) (2024)	AFADs deployed, lost, abandoned, discarded, inspected	12/2/2025	N/C1	<p>Received 02.02.2025</p> <p>LEG: YES - Minister of Marine Affairs and Fisheries Regulation No. 36/2023 in Chapter IV : Fishing Aids, article 16-17.</p> <p>STD: NO - Mandatory AFADs data/report not provided. Has declared "<i>Indonesia is currently still in the stage of socializing national regulations regarding FADs to relevant stakeholders, especially Provincial/District/City Services, and said that Indonesia needs time to be able to fully implement the AFAD Resolution (especially in terms of AFAD data collection)</i>".</p> <p>SP: YES - Provided & described for i) ii) iii).</p>	-	<p>Actions proposed by the CPC</p> <p>Socializing national regulations regarding FADs to relevant stakeholders, especially Provincial/District/City Services and business actors in order to improve their awareness as well as their knowledge on the FADs provisions</p>
2.12	Res 23/01 (6) (2024) (2024)	Progress report implementation AFADs management plan	12/2/2025	N/C1	<p>Received 02.02.2025.</p> <p>STD: NO - Has submitted (30.12.2024) an AFADs plan in 2024. Report of progress on implementation of 2024 AFADs management plan NOT provided in e-MARIS/IR.</p> <p>OBS: <i>Indonesia is currently still in the stage of socializing national regulations regarding FADs to relevant stakeholders, especially Provincial/District/City Services, and said that Indonesia needs time to be able to fully implement the AFAD Resolution (especially in terms of AFAD data collection)</i></p>	-	<p>Actions proposed by the CPC</p> <p>Socializing national regulations regarding FADs to relevant stakeholders, especially Provincial/District/City Services and business actors in order to improve their awareness as well as their knowledge on the FADs provisions</p>
2.16-Obj210	Res. 19/01 (5-15)(12) (2023)	Catch limits - Nominal catch & Report methods for achieving YFT catch reductions	12/2/2025	N/C2	<p>LEG: YES – Minister of Marine Affairs and Fisheries Regulation No. 10/2021.</p> <p>STD: NO - Exceeding quantitative limit established by the Commission.</p> <p>SP: YES - Provided & described for i) ii) iii).</p>	<p>National regulations regarding catch restrictions through Quota-Based Measured Fishing (PIT) have been prepared at the government regulatory level. Currently, implementing regulations and quota allocation are being prepared, so output control through fishing quotas cannot yet be implemented. However, restrictions on tuna fishing through restrictions on the number and allocation of FADs have been regulated, and are currently still in the socialization and mentoring stage for business actors. Furthermore, there are marine protected areas in several areas such as in the Sawu Sea.</p>	<p>Actions proposed by the CPC, Enhanced monitoring of fleet, Capacity building or assistance</p> <p>A. Actions proposed by the CPC:</p> <ol style="list-style-type: none"> 1. National regulations regarding catch restrictions through Quota-Based Measured Fishing (PIT) have been prepared at the government regulatory level. 2. Restrictions on tuna fishing through restrictions on the number and allocation of FADs have been regulated. Currently still in the socialization and mentoring stage for business actors. 3. There are marine protected areas in several areas such as in the Sawu Sea. <p>B. Enhanced monitoring of fleet through Quota-Based Measured Fishing (PIT) under the Government Regulation No. 11/2023 on Measured Fishing and the Minister of Marine Affairs and Fisheries Regulation No. 28/2023 on the implementing Government Regulation No. 11/2023.</p>

						C. Need assistance from the Secretariat when develop the annual catch estimates before submitting to the IOTC.
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3. Reporting on Vessels

3.6	Res. 19/04 (3) (2024)	List of Authorized vessels	23/1/2025	P/C	<p>LEG: N/A.</p> <p>STD: NO - Information not provided at IOTC standard R19/04 (3); mandatory information missing. At the moment of the submission of the requirement on 22/01/2025, the data integrated from the e-RAV into e-MARIS indicate that:</p> <ul style="list-style-type: none"> - 9 vessel records were missing IMO numbers - 6 vessel records were missing Company Address - 19 vessel records were missing Company Number - 3 vessel records were missing starboard photographs - 2 vessel records were missing portside photographs - 7 vessel records were missing bow photographs <p>After rectifying records with pending photographs identified by Indonesia and considering that any other updates conducted in 2025 should pertain exclusively to the CoC23 - 2026 campaign, we note the following mandatory data fields missing for vessel records of 2024:</p> <ul style="list-style-type: none"> - 1 vessel record does not have a valid IRCS (IOTC018546) - 1 vessel record does not have a valid port of registration (IOTC017765) - 1 vessel record is missing the port of registration (IOTC017938) - Several vessel records are missing the Company Registration Number (e.g. IOTC014961, IOTC004407, IOTC002565, etc.) <p>SP : N/A.</p> <p>SP : N/A.</p>	<p>Since October 2022, Indonesia has submitted all mandatory information for the vessels registered in the IOTC RAV.</p> <p>Furthermore, we would like to inform that some vessels as listed below, not yet updated by the Secretariat by the time we submitted the missing information for vessel records in 2024 :</p> <ol style="list-style-type: none"> 1. Vessel with IOTC018958, we submitted the update of missing information to the Secretariat on 24 November 2023; 2. Vessel with IOTC018944, we submitted the update of missing information to the Secretariat on 15 December 2023; 3. Vessel with IOTC017138, we submitted the update of missing information to the Secretariat on 21 March 2023; 4. Vessel with IOTC016746, we submitted the update of missing information to the Secretariat on 25 January 2023; 5. Vessel with IOTC002744, we submitted the update of missing information to the Secretariat on 16 December 2022. 	<p>Additional info or address the issue</p> <p>Indonesia appreciates very much for the establishing of e-RAV, since the application is very helpful for both the Secretariat and CPCs in evaluating or analyzing the information on the authorized vessels</p>
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4. Vessel Monitoring System

5. Mandatory statistical requirement – Flag State CPCs

5.5	Res 15/02 (1/4, 6b) 17/05 (6) 18/02 (3) 18/05 (8) (2023)	Catch and Effort Geo-referenced – All Fisheries & FAD – Days at sea (Effort) by support vessels	30/6/2024	P/C	Date received: 29.06.2024 STD: No. Not provided by IOTC standards, discrepancies between catch data reported in 3CE and 1RC; not all species/gear reported in 1RC are in 3CE; coverage for LL (deep-freezing) of 40-70%; PS of 30%; and for coastal fisheries around 5%. Indonesia is gradually improving logbook coverage for large fisheries and declares difficulties to cover smaller fisheries in remote landing sites where logbook is not implemented.		Actions proposed by the CPC 1. National regulations regarding catch restrictions through Quota-Based Measured Fishing (PIT) have been prepared at the government regulatory level. 2. Improving the quality of logbook data, particularly catch and effort data through implementing the Quota-Based Measured Fishing (PIT) under the Government Regulation No. 11/2023 on Measured Fishing and the Minister of Marine Affairs and Fisheries Regulation No. 28/2023 on the implementing Government Regulation No. 11/2023.
5.6	Res 15/02 (1, 5) (2023)	Size Frequencies Geo-referenced – Coastal/surface/longline fisheries	30/6/2024	N/C2	STD: No - Not provided by IOTC standards, data not provided for all species/fishery, in two or more consecutive years.	Due to the institutional transformation in 2022, which impacted the movement of the research person, it caused the lack of human resources who conduct size frequency data collection. Currently, we are in the process of revising the National Regulation on the Organization and Work Procedures in the Ministry of Marine Affairs and Fisheries, to take over the role of size frequency data collection.	Amendments to national law Currently, we are in the process of revising the National Regulation on the Organization and Work Procedures in the Ministry of Marine Affairs and Fisheries, to take over the role of size frequency data collection.

6. Implementation of mitigation measures and bycatch of non-IOTC species

6.10	Res 18/05 (5) (2024)	Prohibition to retain on board, tranship, land, any Striped Marlin, Black Marlin, Blue Marlin, Indo-pacific Sailfish smaller than 60 cm Lower Jaw Fork Length	23/1/2025 (Since 2018)	N/C2	Failed to ensure compliance with the same obligation for two or more consecutive years. It is not banned and not implemented.	Due to the National Budget Efficiency Program, the plan to conduct the research on the average size of billfishes caught by fisherman in Indonesia is being postponed. While the result of the research is to be used as a basis for developing the National Regulation on Management Measures for The Conservation of The Billfishes. Therefore, Indonesia would like to request the possibility for capacity building on the research from IOTC.	Capacity building or assistance Indonesia would like to request the possibility for capacity building from IOTC on the research of the average size of billfishes caught by fisherman in Indonesia.
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7. Illegal, Unreported and Unregulated (IUU) Vessels

8. Transhipments

9. Observers

9.2	Res. 22/04 (3) (2023)	5% Observer coverage mandatory at sea (all vessels)	17/11/2024	P/C	LEG: YES - Minister of Marine Affairs and Fisheries Regulation No. 33/2021 STD: NO - Mandatory coverage not achieved for all fleet segments; purse seine, longline & handline fisheries. SP: YES - Provided & described for i) ii) iii).	-	Actions proposed by the CPC Allocate more budget to the National Observer Program in order to increase the level of observer coverage to be able met the standard.
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9.4	Res. 22/04 (18) (2023)	At sea observer reports	17/11/2024	N/C1	STD: NO - Mandatory observer reports NOT provided in the agreed format.	Indonesia has managed to submit the observer reports to the IOTC. However, since there was changing officer who handle the National Observer as well as some of the scientific observers has resigned in 2023, it impacted to the process of making the observer reports.	Capacity building or assistance Enhance the capacity building for the observer in order to improve the quality of observer report to be able met the standard.

10. Statistical document programme

11. Port inspection

11.3	Res. 16/11 (13.1,15.1) (2024)	Inspection report & Report vessels engaged IUU fishing following port inspection	23/1/2025 (Since 2010)	P/C	LEG: N/A. STD: NO - Has submitted all port inspection reports (PIRs) in e-MARIS and not by e-PSM. Information not provided in the agreed format/IOTC standard. Call in port: 80 ; Foreign vessel inspected: 81 ; LAN/TRX monitored: 0. 81 PIRs provided. The number of port calls and PIRs provided is not consistent. SP : N/A.	-	Capacity building or assistance Indonesia would like to request a capacity building on e-PSM refreshment for the new officer who handling the PSM implementation in Indonesia
11.6	Res. 16/11 (9.3, 9.5) (2024)	Report denial use port / withdrawal denial use port	23/1/2025 (Since 2010)	P/C	LEG: NO - Minister of Marine Affairs and Fisheries Regulation No. 39/2019 concerning the PSM implementation. According to the information provided: 1. The PSM Port Authority: - grants approval or denial of foreign vessel entry into port and communicates its decision to all stakeholders (article 7 section 2) - submits port inspection results to relevant stakeholders (article 7 section 2) - communicates denial of port use to relevant stakeholders (art.12 section 6) 2. The PSM Inspection Team Coordinator: - grants approval or denial of use of port based on inspection results (article 7 section 3) - reports inspection results to the PSM Port Authority (article 7 section 3) - reports foreign vessel's denial of use of port to PSM Port Authority (art.12 sections 4 and 5) While it could be interpreted (although it is not explicitly stated) that the PSM Inspection Team Coordinator can grant use of port to a vessel based on the results of the inspection	Regulation No. 39/2019 in Chapter II article 4 : Every foreign vessel entering the port is obligatory subject to PSM action. The PSM Inspection team coordinator has the following duties: a. prepare facilities for foreign vessel that have received approval to enter Port of the PSM Authority Secretariat; b. assign PSM Officers to carry out Inspection; c. give approval or rejection/denial use of Port facilities based on Inspection results report from PSM Officer; and d. report the results of inspections carried out by PSM Officer to the PSM Authority Secretariat, including the decision to withdrawal of denial of use of port of foreign vessel. Article 14 : In the event that the results of the inspection by PSM officers show there is sufficient evidence that the Foreign vessel did so and/or involved in IUU fishing activities against vessels the foreigner is subject to: a. notification to the flag state, coastal state, RFMOs and related international organizations, and countries skipper; b. refusal of port services; or c. processed legally in accordance with regulatory provisions legislation. Based on the explanation above, Indonesia has managed to fulfill the requirement regarding Report	Actions proposed by the CPC Strengthen the communication with the Secretariat on the PSM implementation in order to get better understanding of the PSM requirement.

				<p>that could have been previously denied use of port, it is not implicit that this should be communicated to the same stakeholders that received the denial of use communication.</p> <p>STD: NIL report - Foreign vessels were NOT denied use of port.</p> <p>SP : YES - Provided & described for a) b) c).</p>	<p>denial use port / withdrawal denial use port. Therefore, the assessment should be "Compliant".</p>	
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Pursuant to Annex A of Appendix V, of the Rules of Procedure (2023), for all requirements assessed as N/C2, the concerned CPCs “*shall submit, within 3 months from the end of the Commission annual session, a detailed plan and timeline on how it intends to address the non-compliance of category 2 identified*”. The deadline for submission was the 17 August 2024.

The non-compliance of category 2 identified (N/C2) at the previous session of the Compliance Committee (CoC21), were for Indonesia :

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The Compliance Action Plan was :

Not received

If the submission of the Compliance Action Plan was required/applicable, the date of reception was :

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Summary of Indonesia 2025 compliance assessment (CoC22)

Compliant (C)	Partially Compliant (PC)	Non-compliant category 1 (NC1)	Non-compliant category 2 (NC2)	Not Applicable (NA)	Capacity building in progress (CB)	Compliance Rate (%)
49	6	3	3	25	0	80.3

Current issues on the level of implementation by Indonesia of IOTC Conservation and Management Measures identified at CoC22 in 2025

Having reviewed the 2025 Provisional Compliance Report for Indonesia, the Commission has identified the following significant repeated non-compliance issues and capacity building activities.

Repeated non-compliance issues

Require- ment	Information re- quired	Observations	Previous status (2024)	Current status (2025)
3.6	List of Authorized vessels	<p>LEG: N/A.</p> <p>STD: NO - Information not provided at IOTC standard R19/04 (3); mandatory information missing. At the moment of the submission of the requirement on 22/01/2025, the data integrated from the e-RAV into e-MARIS indicate that:</p> <ul style="list-style-type: none"> - 9 vessel records were missing IMO numbers - 6 vessel records were missing Company Address - 19 vessel records were missing Company Number - 3 vessel records were missing starboard photographs - 2 vessel records were missing portside photographs - 7 vessel records were missing bow photographs <p>After rectifying records with pending photographs identified by Indonesia and considering that any other updates conducted in 2025 should pertain exclusively to the CoC23 - 2026 campaign, we note the following mandatory data fields missing for vessel records of 2024:</p> <ul style="list-style-type: none"> - 1 vessel record does not have a valid IRCS (IOTC018546) - 1 vessel record does not have a valid port of registration (IOTC017765) - 1 vessel record is missing the port of registration (IOTC017938) - Several vessel records are missing the Company Registration Number (e.g. IOTC014961, IOTC004407, IOTC002565, etc.) <p>SP : N/A.</p> <p>SP : N/A.</p>	N/C2	P/C
5.5	Catch and Effort Geo-referenced – All Fisheries & FAD – Days at sea (Ef- fort) by support vessels	<p>Date received: 29.06.2024</p> <p>STD: No. Not provided by IOTC standards, discrepancies between catch data reported in 3CE and 1RC; not all species/gear reported in 1RC are in 3CE; coverage for LL (deep-freezing) of 40-70%; PS of 30%; and for coastal fisheries around 5%. Indonesia is gradually improving logbook coverage for large fisheries and declares difficulties to cover smaller fisheries in remote landing sites where logbook is not implemented.</p>	N/C2	P/C
5.6	Size Frequencies Geo-referenced – Coastal/sur- face/longline fisheries	STD: No - Not provided by IOTC standards, data not provided for all species/fishery, in two or more consecutive years.	N/C2	N/C2
6.10	Prohibition to re- tain on board, tran- ship, land, any Striped Marlin, Black Marlin, Blue Marlin, Indo-pacif- ic Sailfish smaller	Failed to ensure compliance with the same obligation for two or more consecutive years. It is not banned and not implemented.	N/C2	N/C2

	than 60 cm Lower Jaw Fork Length			
9.2	5% Observer coverage mandatory at sea (all vessels)	LEG: YES - Minister of Marine Affairs and Fisheries Regulation No. 33/2021 STD: NO - Mandatory coverage not achieved for all fleet segments; purse seine, longline & handline fisheries. SP: YES - Provided & described for i) ii) iii).	P/C	P/C
9.4	At sea observer reports	STD: NO - Mandatory observer reports NOT provided in the agreed format.	P/C	N/C1
11.3	Inspection report & Report vessels engaged IUU fishing following port inspection	LEG: N/A. STD: NO - Has submitted all port inspection reports (PIRs) in e-MARIS and not by e-PSM. Information not provided in the agreed format/IOTC standard. Call in port: 80 ; Foreign vessel inspected: 81 ; LAN/TRX monitored: 0. 81 PIRs provided. The number of port calls and PIRs provided is not consistent. SP : N/A.	P/C	P/C

Note: if the table above is empty, it means there were no repeated compliance issues identified this year.

Comments by the Compliance Committee or Commission

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Reading instructions

(1) Information is to be provided in the Report of Implementation

(2) 24 meters overall length and over, and under 24 meters if they fished outside their EEZ

(Year) = year reporting on/year assessed.

LEG: Legislation - Transposition of Commission decisions, Legislation or administrative orders.

STD : Standard - Reporting format, IOTC standard

SP: System or procedures - Provision of information on system or procedures a) to monitor and ensure compliance of vessels and persons OR b) to prepare and submit information, data, report to the Commission.

i) ii) iii) = a) b) c)

Assessment

Compliance

- C: Compliant
- C/B: Capacity building
- N/A: Not applicable
- N/C1: Not compliant 1
- N/C2: Not compliant 2
- P/C: Partially compliant

CoC/Commission recommendations

- **Additional info or address the issue:** Provide additional information or address the compliance issue within a given period of time, and at the latest before the following annual meeting.
- **Actions proposed by the CPC:** Actions proposed by the CPC and endorsed by the Commission.
- **Investigation by the CPC:** Completion of an investigation by the CPC regarding a compliance issue and reporting back to the Compliance Committee, where required.
- **Enhanced monitoring of fleet:** Enhanced monitoring of the fleet.
- **Amendments to national rules:** Amendments to domestic procedures, legislation or policy including penalties, where required.
- **Detailed plan and timeline:** Submit, within 3 months from the end of the Commission annual session, a detailed plan and timeline on how it intends to address the non-compliance of category 2 identified.
- **Capacity building or assistance:** Provision of capacity building or technical assistance for a specified amount of time.
- **Other remedies:** Other remedies.

“Missing” values:

- “-/-”: no possible value (e.g.: no previous assessment possible because this is the first campaign in which the requirement is assessed);
- “None”: no value provided by the Secretariat (e.g. requirement assessed as Compliant, no text provided in “Observations”);
- “Not assessed”: for timeliness and compliance when no assessment has been made yet or the requirement is not assessable;
- “-”: no information provided by the CPC for this question (e.g. nothing entered in a text entry field, no boxes checked...);
- “Not Submitted”: the value will only be available after submission of the report (e.g. the “Report date”).